

Message Text

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P.DO'DONOHUE

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S/S - MR. BRIDGES

----- 069668

P R 192248Z JUL 76

FM SECSTATE WASHDC

TO NONALIGNED MOVEMENT COLLECTIVE PRIORITY

USMISSION GENEVA PRIORITY

INFO AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY CARACAS

USMISSION EC BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY MANILA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY SANTIAGO

AMEMBASSY STOCKHOLM

AMEMBASSY SEOUL

AMEMBASSY TOKYO

AMEMBASSY VIENNA

XMT AMEMBASSY BEIRUT

AMEMBASSY VIENTIANE

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C O N F I D E N T I A L STATE 178439

E.O. 11652: GDS

TAGS: PFOR, UN,US

SUBJECT: MULTILATERAL AFFAIRS: COLOMBO NON-ALIGNED
SUMMIT

1. INTRODUCTION/SUMMARY. THIS MESSAGE SUMMARIZES IMPL,CATIONS FOR COLOMBO OF ALGIERS NACC, REQUESTS REPOR;;NG ON EVENTS BETWEEN ALGIERS AND COLOMBO AND UPDATE INSTRUCTIONS ON KEY MULTILATERAL ISSUES. ADDRESSEE POSTS IN COUNTRIES LIKELY TO BE OBSERVERS OR QUOTE HONORED GUESTS UNQUOTE AT COLOMBO ARE ALSO INVITED TO RESPOND TO AS MUCH OF THIS MESSAGE AS APPROPRIATE. END INTRODUCTION/SUMMARY.

2. INR REPORT BEING SENT SEPARATELY BY CABLE TO ALL ADDRESSEE POSTS PROVIDES DETAILED ACCOUNT OF ALGIERS NACC MEETING AND DEPARTMENT'S ANALYSIS OF ITS RESULTS. IN GENERAL, ALGIERS MEETING INDICATED CONTINUING TREND TOWARD GREATER DIVERSITY OF VIEWS AMONG NON-ALIGNED, DETERMINATION OF AT LEAST SOME NAM MEMBERS TO EXPRESS DISSIDENT VIEWS, DESIRE OF MOST MEMBERS TO HAVE OPEN, FLEXIBLE NAM MEETINGS PERMITTING SUCH EXPRESSION, CONTINUING INFLUENCE OF ALGERIA WITHIN NAM AS LEADER OF ITS RADICAL GROUP (AN INFLUENCE IN PART PRESERVED

BY SKILLFUL ACCOMMODATION TO GROWING DESIRE IN NAM FOR LESS REGIMENTATION IN MEETINGS) CONTINUING TIMIDITY OF MANY MODERATES, AND GENERAL UNWILLINGNESS TO DEPART FROM LANGUAGE OF 1975 LIMA DECLARATION. BULLYING TACTICS OF NORTH KOREA AND CUBA, THOUGH WIDELY RESENTED, WERE APPARENTLY STILL EFFECTIVE IN PUTTING OVER KEY POSITIONS OF THESE COUNTRIES. (HOWEVER, DESPITE THE MILITANT AND ACTIVIST ROLE OF THE CUBANS, THEIR SUCCESS WAS NOT UNLIMITED.)

3. DELEGATION OF AUGUST SUMMIT HOST SRI LANKA WAS
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LARGELY PASSIVE AND INEFFECTIVE, ALTHOUGH IT DID EXERT ITSELF SUCCESSFULLY TO AVERT ALGERIAN MOVE TO RETURN TO NACC IN NEW YORK DRAFT POLITICAL AND ECONOMIC DECLARATIONS WHICH SRI LANKA HAD WRITTEN. THIS WOULD HAVE EFFECTIVELY SHELVED THESE DOCUMENTS. SRI LANKA DID GET ALGIERS MEETING TO AUTHORIZE CIRCULATION OF DECLARATIONS TO ALL NAM MEMBERS FOR PRE-COLOMBO CONSIDERATION. INACTIVITY OF SRI LANKAN DEL OTHERWISE MAY INDICATE EITHER LACK OF COMPETENCE OR THAT IT SHARED REPORTED VIEW OF INDIA AND YUGOSLAVIA THAT ALGIERS MEETING WAS A GESTURE TO ALGERIA ALLOWING IT TO CLOSE OUT ITS NAM PRESIDENCY GRACEFULLY BY DIRECTING DISCUSSION OF NACC COMMUNIQUE WHICH ALGERIA HAD DRAFTED. IN THIS VIEW IT WAS SAFE TO ALLOW ALGERIA

TO DO THIS SINCE COMMUNIQUE REPRESENTED VIEWS OF NACC ONLY, WHEREAS POLITICAL AND ECONOMIC DECLARATIONS, OPEN TO COMMENT BY ALL NAM MEMBERS, ARE BASIC DOCUMENTS FOR DISCUSSION AND APPROVAL AT COLOMBO. COMPLACENCY OF THIS VIEW IS UNWARRANTED SINCE COMMUNIQUE'S POSITIONS ON KEY ISSUES, SUCH AS ENDORSEMENT OF DPRK STANCE ON KOREAN QUESTION PROVIDES BASIS FOR VIGOROUS EFFORT BY PROPONENTS OF THESE POSITIONS DURING PRE-COLOMBO REVISION PERIOD, AND AT SUMMIT, TO INCLUDE THEM IN DECLARATION, RESOLUTIONS, OR BOTH.

4. DECISION HAS BEEN MADE AT HIGHEST LEVEL OF DEPARTMENT TO CONCENTRATE OUR LOBBYING EFFORTS IN PRE-COLOMBO PERIOD ON KOREA AND PUERTO RICO. PANAMA CANAL WILL BE HANDLED PRIMARILY AS BILATERAL MATTER FOR TIME BEING, ALTHOUGH SUB-PARA D BELOW MAY BE USED IF OTHERS RAISE THE ISSUE. AT PRESENT, IT DOES NOT APPEAR THAT QUESTION OF SUSPENSION OF ISRAEL FROM UNGA WILL ARISE AS SERIOUS THREAT AT COLOMBO AND UNLESS WE GET CONTRARY INDICATIONS, WE BELIEVE IT WOULD BE COUNTER-PRODUCTIVE TO APPROACH NAM ON THE ISSUE IN COLOMBO CONTEXT. ON ZIONISM/RACISM, WE ARE CURRENTLY FOCUSING OUR EFFORT ON ENCOURAGING EC-9 TO STIMULATE AFRICANS TO FIND WAYS TO REMOVE ZIONISM/RACISM

AS A TARGET OF THE DECADE OF STRUGGLE AGAINST RACIAL DISCRIMINATION. CONSEQUENTLY POSTS SHOULD FOCUS
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REPRESENTATIONS ON KOREA AND PUERTO RICO ISSUES, BUT BE PREPARED TO USE TALKING POINTS ON OTHER ISSUES IF RAISED BY HOST GOVERNMENT. SPECIAL EFFORT SHOULD BE MADE WITH DELEGATES DESIGNATED FOR COLOMBO. EXCEPT AS NOTED, FOLLOWING PARAS A-D MAY BE DRAWN ON. DEPARTMENT WILL SUPPLY AIDES-MEMOIRE WHICH SHOULD BE USED AT ADDRESSEE POSTS' DISCRETION AFTER JULY 23 IN CONNECTION WITH CALLING ATTENTION TO IMPORTANT STATEMENT BY SECRETARY PLANNED FOR JULY 22. IN ADDITION, SPECIAL MESSAGES ARE BEING SENT TO POLITICAL LEADERS OF FOLLOWING COUNTRIES: AFGHANISTAN, BOTSWANA, EGYPT, GUYANA, IVORY COAST, LIBERIA, MALAYSIA, NEPAL, PERU, SIERRA LEONE, SENEGAL, SINGAPORE, TANZANIA, SRI LANKA, TUNISIA, TRINIDAD & TOBAGO, ZAIRE, AND ZAMBIA. INSTRUCTIONS ON COORDINATING POST-JULY 23 APPROACHES WITH REPRESENTATIVES OF KOREA CORE GROUP COUNTRIES WILL FOLLOW.

A. PUERTO RICO

WE STRONGLY HOPE THAT COLOMBO SUMMIT WILL AVOID ALL REFERENCES TO PUERTO RICO. THIS IS AN INTERNAL MATTER FOR THE UNITED STATES AND, MOST IMPORTANTLY, FOR THE

PEOPLE OF PUERTO RICO. DISCUSSION OF THE STATUS OF PUERTO RICO BY ANY INTERNATIONAL MEETING WOULD THUS BE AN UNACCEPTABLE INCURSION INTO THE DOMESTIC AFFAIRS OF THE US, IN CONTRAVENTION OF THE LONGSTANDING NON-ALIGNED PRINCIPLE OF NON-INTERFERENCE BY STATES IN EACH OTHERS' INTERNAL AFFAIRS. FYI. WE ARE CONCERNED THAT ANY REFERENCE AT COLOMBO TO PUERTO RICO WOULD LEND SUPPORT TO CUBAN EFFORT TO OBTAIN UN COMMITTEE OF 24 SUPPORT FOR RAISING STATUS OF PUERTO RICO IN UNGA. US PUBLIC AND CONGRESSIONAL REACTION TO UNGA DISCUSSION OF PUERTO RICO WOULD BE SEVERE, WITH ALMOST CERTAIN CONSEQUENCES FOR OUR PARTICIPATION IN AT LEAST THIS SESSION OF GA. USE PRESIDENTIAL STATEMENT (STATE 159509) AT YOUR DISCRETION TO UNDERLINE US SENSITIVITY AND EMPHASIZE SELECTIVELY, AT POSTS WHERE THIS IS EFFECTIVE, VERY ALIGNED, PARTISAN, AND ANTI-AMERICAN NATURE OF CUBAN PROPOSALS. THIS MAY BE STRENGTHENED WHERE USEFUL BY CONFIDENTIAL

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POINTING TO CUBA'S CLOSE RELATIONSHIP WITH THE USSR, ITS MEMBERSHIP IN CEMA, AND ITS DOGGEDLY LOYAL SUPPORT OF MOSCOW'S POSITIONS IN ITS DISPUTES WITH PEKING (1969 MOSCOW MEETING). END FYI.

B. KOREA

COMPLETE ENDORSEMENT OF NORTH KOREAN POSITION BY ALGIERS NACC COMMUNIQUE, INCLUDING REFERENCE TO DPRK BY NAME, WOULD, IF REPEATED AT COLOMBO, UNDOUBTEDLY RESULT IN NEEDLESS WASTE OF TIME AND ENERGY AT 31ST UNGA, RESULTING IN CONFRONTATION AND STALEMATE WHICH WILL NOT HELP ON THE KOREA QUESTION AND WILL DAMAGE REPUTATION OF UNGA. NON-ALIGNED SHOULD NOT PERMIT THEMSELVES TO BE PUSHED BY NORTH KOREA AND ITS FEW ALLIES WITHIN THE NAM INTO PRECIPITATING THIS SITUATION. INSTEAD, NAM SUMMIT'S POSITION ON KOREA SHOULD PREPARE THE WAY FOR A 31ST UNGA CONSENSUS RESOLUTION, SIMILAR TO THAT ADOPTED BY 1973 GA. THE POSITION SHOULD CALL FOR CONCILIATION AND DIRECT NEGOTIATION BETWEEN THE KOREAN PARTIES

--AND SHOULD

AVOID PARTISAN ENDORSEMENTS AND PROPOSALS EITHER TO ABOLISH THE ARMISTICE WITHOUT AGREED ALTERNATIVE ARRANGEMENTS OR TO ALTER THE EXISTING MILITARY BALANCE. THIS BALANCE, TOGETHER WITH THE ARMISTICE AGREEMENT, HAS PRESERVED PEACE ON THE PENINSULA FOR THE PAST 23 YEARS. POSTS SHOULD NOTE VERY ALIGNED AND PARTISAN NATURE OF NORTH KOREAN PROPOSALS, CITING, WHERE EFFECTIVE, NATURE ITS DEFENSE TREATIES WITH USSR AND PRC (STATE 163997), FACT THAT NORTH KOREA OBSERVED IN

EARLY JULY THE ANNIVERSARIES OF THESE TREATIES WITH MESSAGES TO MOSCOW AND PEKING, AND PARTICIPATION OF NORTH KOREA MOSCOW-LED INTERNATIONAL COMMUNIST MOVEMENT (MOSCOW CONFERENCE IN 1969).

C. MIDDLE EAST

FYI. OAU SUMMIT TOOK NO ACTION ON EITHER SUSPENSION OF ISRAEL FROM UNGA OR ZIONISM/RACISM. ALTHOUGH THIS CONFIDENTIAL

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WAS IN PART DUE TO DISARRAY AT OAU SUMMIT AND TO ITS CONCENTRATION ON DIFFICULT AND ACRIMONIOUS AFRICAN ISSUES, WE TENTATIVELY CONCLUDE THAT, IN LIGHT OF REFUSAL OF ALGIERS NACC TO SUPPORT SUSPENSION OF ISRAEL, ISSUE IS PROBABLE NON-STARTER AT COLOMBO AND WILL NOT SUCCEED IN BEING ENDORSED THERE EVEN IF RAISED. COLOMBO WILL PROBABLY REENDORSE THE ZIONISM/RACISM RESOLUTION. POSTS SHOULD REPORT PROMPTLY ANY CONTRARY INTELLIGENCE. IF MIDDLE EAST ISSUES RAISED BY HOST GOVERNMENT, POSTS SHOULD USE GUIDANCE IN STATE 108501. END FYI.

D. PANAMA CANAL . FOLLOWING POINTS SHOULD BE USED IF THIS ISSUE IS RAISED BY HOST GOVERNMENT. JOINT US-PANAMA REPORT AT SANTIAGO OAS MEETING STATED THAT THE PARTIES WERE PLEASED TO REPORT FURTHER SIGNIFICANT PROGRESS ON THE CANAL NEGOTIATIONS DURING THE PAST YEAR AND EXPRESSED DETERMINATION OF BOTH COUNTRIES TO CONCLUDE A

TREATY AS SOON AS POSSIBLE. THE BASIC PRINCIPLES OF NON-ALIGNMENT CALL FOR JUST THIS KIND OF NEGOTIATION WHICH ACHIEVES THE PEACEFUL RESOLUTION OF DISPUTES BETWEEN NATIONS THAT ARE GREATLY DISPARATE IN SIZE AND POWER THROUGH THEIR MUTUAL RESPECT FOR EACH OTHER'S SOVEREIGNTY AND NATIONAL FEELING. BECAUSE OF THE SENSITIVITY OF US PUBLIC OPINION ON THIS ISSUE, AN ANTI-US RESOLUTION ON THE CANAL AT COLOMBO WOULD, IF ANYTHING, ADVERSELY AFFECT NEGOTIATIONS RATHER THAN ENCOURAGE THEM. THE COLOMBO SUMMIT SHOULD THEREFORE AVOID ANY REFERENCE TO THE PANAMA CANAL QUESTION WHICH COULD DISTURB THE NEGOTIATIONS BY INFLAMING THE FEELINGS OF THE PUBLIC IN EITHER COUNTRY. FYI. THE SUMMIT'S ACTION ON THE CANAL ISSUE WILL ALMOST CERTAINLY BE WHATEVER PANAMA REQUESTS. END FYI.

5. ACTION TO FOLLOWING ONLY: ALGIERS, BELGRADE, COLOMBO, LIMA, DAKAR, JAKARTA, KATHMANDU, KINSHASA, KUALA LUMPUR, MONROVIA, NEW DELHI, USUN, GENEVA. WE NEED FURTHER INFORMATION ON THE PROCESS OF COMMENT AND REVISION ON THE DRAFT ECONOMIC AND POLITICAL DECLARATIONS. IT APPEARS THAT COMMENTS BY NAM MEMBERS ON THE

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DECLARATIONS HAVE TO BE SUBMITTED BY JULY 15, BUT IT IS NOT CLEAR WHETHER THESE ARE TO BE RECEIVED AND COLLATED BY THE NACC IN NEW YORK OR BY THE GSL IN COLOMBO. WE HAVE ALSO HAD REPORTS THAT WORKING GROUPS TO REVISE THE DECLARATIONS MAY BE ESTABLISHED, POSSIBLY IN NEW DELHI, NEW YORK, AND COLOMBO. WHATEVER THE PROCESS, WE WOULD LIKE TO FOLLOW ITS STAGES AND OUTPUT AS CLOSELY AND THOROUGHLY AS POSSIBLE. THE ALGIERS COMMUNIQUE ALSO TASKS THE GENEVA NACC TO ANALYZE AND REPORT TO THE COLOMBO SUMMIT ON THE RESULTS OF UNCTAD IV. WE WOULD LIKE TO KNOW WHAT THIS REPORT IS AND WHETHER IT RESULTS IN CHANGES IN THE DRAFT ECONOMIC DECLARATION BEFORE THE LATTER IS PRESENTED TO THE SUMMIT. (SEPTTEL HAS GONE TO GENEVA ON THIS SUBJECT.)

6. A NUMBER OF POSTS MAY FIND HOST GOVERNMENT OFFICIALS INTERESTED IN EXCHANGING VIEWS ON PROCEDURES AND ORGANIZATION OF COLOMBO SUMMIT. POSTS SHOULD NOT INITIATE SUCH DISCUSSIONS, BUT SHOULD BE READY TO TAKE OPPORTUNITIES THEY PRESENT WHEN OFFERED. IN

GENERAL, WE HOPE THAT MANY COUNTRIES WILL TAKE ADVANTAGE OF THE FREER AND MORE OPEN MEETING PLANNED FOR COLOMBO TO STICK TO THEIR INDIVIDUAL VIEWS AND RESIST PRESSURES TO JOIN IN ALLEGED QUOTE CONSENSUS UNQUOTE POSITIONS FOR THE SAKE OF SOLIDARITY. WE HOPE THIS WILL RESULT IN AUTHENTIC CONSENSUS STATEMENTS BASED ON BROAD GENERAL PRINCIPLES SUCH AS THE ONE ON KOREA DESCRIBED IN PARA 4(B). IF POSITIONS HOSTILE TO US PROVE INEVITABLE AT COLOMBO, WE WOULD LIKE TO SEE MANY MORE COUNTRIES FORMALLY RECORD THEIR RESERVATIONS, AS SOME DID AT ALGIERS--THE FIRST NON-ALIGNED MEETING TO PERMIT THIS IN MANY YEARS. THIS APPLIES PARTICULARLY TO ISSUES LIKE KOREA AND ZIONISM/ RACISM ON WHICH WE COULD ATTRACT A CONSIDERABLE NUMBER OF ADDITIONAL VOTES OR ABSTENTIONS IN THE UNGA IF WE COULD ARGUE THAT COLOMBO RESERVATIONS SHOW THAT THERE IS NO REAL CONSENSUS POSITION TO WHICH LOYALTY AND SOLIDARITY REQUIRE THAT NON-ALIGNED MEMBERS ADHERE.

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